



Washington Policy Research

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President Biden is proposing that investment income be taxed at the same rate as ordinary income, or as high as 43.4%. A key part of his plan is an unrealized capital gains tax that will be difficult to get through Congress. **We think an effective rate of 25%–28% is a more likely outcome.**

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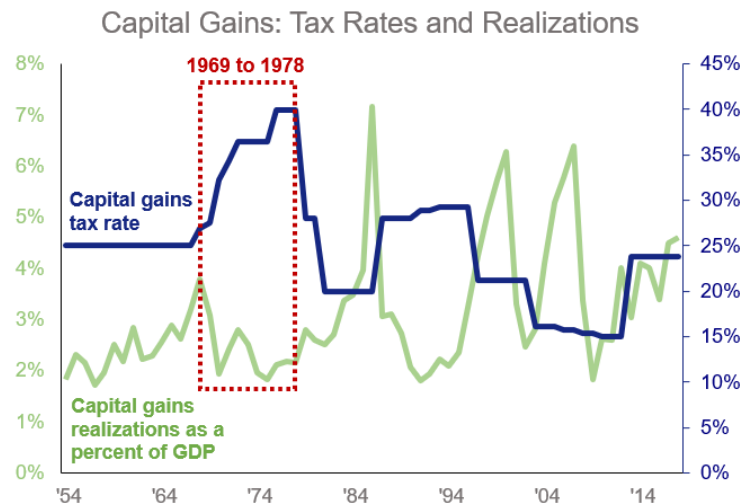
BIDEN'S CAPITAL GAINS TAX PROPOSAL IS LIKELY TO BE WATERED DOWN

President Biden's plan would increase the current maximum capital gains and dividend tax rate to 43.4% (top individual income tax rate of 39.6% and the 3.8% net investment income tax, or NIIT). In addition, Biden is proposing unrealized capital gains over \$1 million to be taxed at the time of death. The increase in tax revenue will be used to pay for expanded child care, education, paid leave, and health care.

If enacted, Biden's proposal would push the capital gains tax rate above 30% for the first time since 1978.

Policymakers have resisted this in the past, arguing that higher capital gains tax rates result in fewer realizations and thus lower tax revenue. As the chart on the right shows, after the capital gains tax rate was raised to 40% from 25% (starting in 1969), tax revenues did slow considerably. As a result, Congress reversed course and lowered the rate to 28% in 1978.

Biden understands that the higher rate will lead to fewer realizations. That is why he is also proposing to tax unrealized capital gains at the time of death. **Since taxpayers cannot change their behavior after death, an unrealized capital gains tax would allow the US to raise the capital gains tax rate above 30%.**



Members of Congress, particularly from farm states, are expressing opposition to this unrealized gains provision despite proposed exemptions for farms. If the unrealized capital gains tax is removed from the legislation, then the rate will have to be lower than ordinary income levels and is more likely to end up at 25%–28% (plus the 3.8% NIIT, as mentioned above).

Republicans have said that they will not support tax increases. Therefore, for the tax increase to happen, Democrats need to pass the legislation through budget reconciliation, a complicated process that requires just 51 votes for passage rather than the normal 60-vote process. **We do not see 51 senators supporting a 43.4% tax rate.**

President Biden has proposed April 28 as the effective date for capital gains tax changes. The US has never had a retroactive capital gains tax increase—and while that does not mean it could never happen, members of Congress are sensitive to transactions being made based on the current rate. We think it is more likely that the effective date will be closer to when Congress actually passes the legislation. When might that be? **The legislative process will take time to work itself out, so a bill may not get through Congress until late Q3 or even Q4.**

You'll hear from our team again before that point, as we will keep a close eye on the details and keep you up to date.

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